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Delta County Fire Protection District # 3  
Cedaredge, Colorado  
Basic Financial Statements  
December 31, 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Delta County Fire Protection District #3

**Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information Delta County Fire Protection District #3, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Delta County Fire Protection District #3's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Delta County Fire Protection District #3, as of December 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Delta County Fire Protection District #3, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Delta County Fire Protection District #3's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Delta County Fire Protection District #3's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

*Certified Public Accountants*

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Delta County Fire Protection District #3's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedule of Changes in Net Pension Liability, and Schedule of District Contributions (pages 3 through 7, 28, 29, and 30) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Management has omitted the management, discussion, and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Schedule of Revenues and Expenditures— Budget and Actual for the Pension Fund. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

*Blair and Associates, P.C.*

Cedaredge, Colorado  
April 11, 2023

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Delta County Fire Protection District #3  
Management Discussion and Analysis  
Year Ended December 31, 2022

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As the financial management of the Delta County Fire Protection District # 3 (“District”), we offer readers of these financial statements this narrative overview and analysis of the financial activities of the District for the years ended December 31, 2022, and 2021. This discussion and analysis is designed to assist the reader in focusing on significant accomplishments, financial issues and activities, and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

***Financial Highlights***

The Delta County Fire Protection District # 3 incurred excess expenditures over revenues of \$ 73,445 in 2022. In 2021, excess expenditures over revenues was \$ 13,488. The term “net position” refers to the difference between assets and deferred outflows over deferred inflow of resources and liabilities. At the close of 2022, the District had a net position of \$1,370,139, a decrease from fiscal year 2021.

***Overview of the Financial Statements***

This discussion and analysis is intended to serve as an introduction to the District’s financial statements, which is comprised of the basic financial statements, the notes to the financial statements, and supplementary information presented. In addition to the basic financial statements, this report also contains other supplementary information pertaining to the District’s budget.

***Combined Government-Wide Fund Financial Statements***

***Government-wide financial statements:*** The government-wide financial statements are designed to provide readers with a broad overview of the entire District’s finances, in a manner similar to a private-sector business.

***The statement of net position*** presents information on all of the District’s assets, liabilities and deferred inflows of resources, with the difference between the three reported as ***net position***. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The ***statement of activities*** presents information showing how the government’s net position changed during the past year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, ***regardless of the timing of the related cash flows***. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and other revenues. The District’s main function is to provide fire protection to the citizens within its area.

The government-wide financial statements are combined with the fund financial statements.

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Delta County Fire Protection District #3  
Management Discussion and Analysis  
Year Ended December 31, 2022

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**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has two funds, the governmental fund and the pension fund.

**Governmental funds:** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the government fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The basic governmental fund financial statements are combined with the government-wide financial statements.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information:** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information pertaining to the District's progress in funding its obligation to provide pension benefits to its volunteer firefighters. Required supplementary information can be found on pages 28 through 30 of this report.

Also, this report presents certain supplementary information pertaining to the District's budget for demonstrating legal compliance with budgetary control obligations. This supplementary information can be found on page 31 of this report.

Delta County Fire Protection District #3  
Management Discussion and Analysis  
Year Ended December 31, 2022

**Financial Analysis**

Net position, the excess of assets and deferred outflows over liabilities and deferred inflows of resources, may serve, over time, as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities and deferred inflows of resources by \$ 1,370,139 at the close of the most recent fiscal year. The overall net position decreased by \$ 73,445.

**District's Net Position at December 31:**

<i>Assets</i>	2022	2021
Current and other assets	\$ 1,110,953	\$ 940,238
Capital assets, net of depreciation	635,242	736,286
Deferred outflow of resources	258,544	139,475
Total assets	<u>\$ 2,004,739</u>	<u>\$ 1,815,999</u>
<b><i>Liabilities and deferred inflows of resources</i></b>		
Long-term liabilities outstanding	\$ -	\$ 75,184
Other liabilities	49,530	31,423
Deferred inflows of resources	585,070	265,808
Total liabilities and deferred inflows of resources	<u>634,600</u>	<u>372,415</u>
<b><i>Net position</i></b>		
Net Investment in capital assets	635,242	661,102
Restricted for emergencies	10,455	8,444
Restricted for retirement benefits	297,314	469,893
Unrestricted	427,128	304,145
Total net position	<u>\$ 1,370,139</u>	<u>\$ 1,443,584</u>

The largest portion of the District's net position is its investment in capital assets (46%). These assets include land, vehicles, leasehold improvements, buildings and equipment. The District uses these capital assets to provide service and consequently, these assets are not available to liquidate liabilities or for other spending.

\$ 10,455 is restricted for labor emergencies. The District has unrestricted net position of \$ 427,128.

Delta County Fire Protection District #3  
Management Discussion and Analysis  
Year Ended December 31, 2022

***Statement of Activities - December 31, 2022 and 2021***

<b><i>General Revenues</i></b>	2022	2021
Property taxes	\$ 343,066	\$ 281,036
Specific ownership taxes	55,089	51,148
Other taxes	13	16
Investment and other income	(162,571)	5,603
State matching funds	20,317	20,317
Grants	-	10,000
Total revenues	255,914	368,120
<b><i>Expenses</i></b>		
Administration	57,143	62,331
Public safety - fire protection	54,377	40,265
Depreciation expense	101,044	155,094
Pension expense	114,447	117,558
Debt service - interest	2,348	6,360
Total expenditures/expenses	329,359	381,608
Changes in net position - General Fund	(73,445)	(13,488)
Beginning of the year	1,443,584	1,457,072
End of the year	\$ 1,370,139	\$ 1,443,584

***Capital Assets and Debt Administration***

The District's investment in capital assets at December 31, 2022, amounts to \$ 635,242 (net of accumulated depreciation). This investment in capital assets includes land, buildings and equipment. There were no purchases of capital assets for 2022.

Capital assets are classified as follows (net of depreciation):

	2022	2021
Land	\$ 5,759	\$ 5,759
Buildings	308,992	321,271
Vehicles and equipment	320,491	409,256
Total	\$ 635,242	\$ 736,286

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Delta County Fire Protection District #3  
 Management Discussion and Analysis  
 Year Ended December 31, 2022

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***Debt***

At year end, the District owed \$ 0 in leases payable which was a decrease of \$ 75,184.

	Balance 1/1/2021	Additions	Deletions	Balance 12/31/2021	Due Within One Year
Leases payable	\$ 75,184	\$ -	\$ (75,184)	\$ -	\$ -

***Requests for Information***

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Delta County Fire Protection District #3  
 P. O. Box 804  
 Cedaredge, CO 81413

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Basic Financial Statements

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Delta County Fire Protection District #3  
 Combined Government-Wide and Fund Financial Statements  
 Governmental Fund Balance Sheet and Statement of Net Position  
 December 31, 2022

	General Fund	Adjustments (See Below)	Statement Of Net Position
<b>Assets</b>			
Cash and investments	\$ 487,113	\$ -	\$ 487,113
Property tax receivable	271,926	-	271,926
Net Pension Asset	-	351,914	351,914
<b>Capital assets</b>			
Non depreciable assets			
Land	-	5,759	5,759
Depreciable assets			
Building and Improvements	-	308,992	308,992
Vehicles and equipment	-	320,491	320,491
Total capital assets	-	635,242	635,242
Total assets	759,039	987,156	1,746,195
<b>Deferred outflow of resources</b>			
Pension change in proportionate share of net pension liability	-	36,623	36,623
Difference between expected and actual experience	-	-	-
Pension contributions made after measurement date	-	221,921	221,921
Total deferred outflow of resources	-	258,544	258,544
<b>Liabilities</b>			
Accounts payable	15,142	-	15,142
Due to Pension Fund	34,388	-	34,388
Total liabilities	49,530	-	49,530
<b>Deferred inflows of resources</b>			
Deferred property taxes	271,926	-	271,926
Difference between expected and actual experience	-	313,144	313,144
Total deferred inflows of resources	271,926	313,144	585,070
<b>Fund balance</b>			
Restricted emergency reserve	10,455	(10,455)	-
Assigned	25,000	(25,000)	-
Unassigned	402,128	(402,128)	-
Total fund balances	437,583	(437,583)	-
Total liabilities and fund balances	\$ 759,039		
<b>Net position:</b>			
Investment in capital assets net of related debt		635,242	635,242
Restricted for emergencies		10,455	10,455
Restricted for retirement benefits		297,314	297,314
Unrestricted		427,128	427,128
Total net position		\$ 1,370,139	\$ 1,370,139

These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District #3  
Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
December 31, 2022

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Amount reported for governmental activities in the statement of net position  
are different because:

Total fund balance-governmental funds	\$ 437,583
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund balance sheet	635,242
Some liabilities, including leases payable, are not due and payable in the current period and therefore are not reported in the fund balance sheet	-
Net pension assets and related deferred outflows of resources are not reported in the funds	297,314
Total net position-governmental activities	<u><u>\$ 1,370,139</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District #3  
Statement of Revenue, Expenditures and Changes in Fund Balance/Net Position  
Governmental Fund and Statement of Activities  
For the Year Ended December 31, 2022

	General Fund	Adjustments (See Next Page)	Statement of Activities
Expenditures/Expenses			
Public safety - fire protection			
Administration	\$ 57,143	\$ -	\$ 57,143
Public safety	54,377	-	54,377
Depreciation expense	-	101,044	101,044
Pension expenses	-	114,447	114,447
Debt service:			
Principal	75,184	(75,184)	-
Interest	2,347	-	2,347
Total expenditures/expenses	<u>189,051</u>	<u>140,307</u>	<u>329,358</u>
General Revenues			
Property taxes	244,314	98,752	343,066
S. O. taxes	55,089	-	55,089
Other taxes	13	-	13
Investment income	14,632	(177,203)	(162,571)
State matching funds	-	20,317	20,317
Total general revenue	<u>314,048</u>	<u>(58,134)</u>	<u>255,914</u>
Change in net position	124,997	(198,441)	(73,445)
Fund balances/Net position:			
Beginning of the year	312,586	1,130,998	1,443,584
End of the year	<u>\$ 437,583</u>	<u>\$ 932,557</u>	<u>\$ 1,370,139</u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District #3  
 Reconciliation of the Statement of Revenue, Expenditures and Changes in the  
 Fund Balance  
 Governmental Fund to the Statement of Activities  
 For the Year Ended December 31, 2022

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A reconciliation reflecting the differences between the general fund excess of revenues over expenditures and the changes in net position reported for governmental activities in the statement of activities is as follows:

Excess of revenues over expenditures - general fund	\$ 124,997
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Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expenses:

Capital outlay	-
Depreciation	(101,044)
Total	<u>(101,044)</u>

The issuance of capital leases provides current financial resources to governmental funds, while the repayment of the principal of capital leases consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position:

Principal payments - Capital lease	<u>75,184</u>
	<u>75,184</u>

Net change in pension assets	<u>(172,581)</u>
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Change in net position - Statement of Activities	<u>\$ (73,445)</u>
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These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District #3  
Statement of Fiduciary Net Position  
Fiduciary Fund  
December 31, 2022

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Assets

Investments

Cash and cash equivalents	\$ 42,305
Investments, at fair market value	2,059,346
Due from general fund	<u>34,388</u>
Total assets	<u><u>\$ 2,136,039</u></u>

Liabilities

Accounts payable	<u>\$ 1,950</u>
Total liabilities	<u>1,950</u>

Net position

Held in trust for volunteer's pension benefits	<u>2,134,089</u>
Total net position	<u><u>\$ 2,136,039</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District #3  
Statement of Changes in Fiduciary Net Position  
Fiduciary Fund  
December 31, 2022

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Additions	
Contributions	
State participation contributions	\$ 20,317
Property taxes	98,752
Investment income:	
Net investment return	20,554
Net increase in fair market value	
Realized gain on investments	<u>(197,757)</u>
Total income	<u>(58,134)</u>
Deductions	
Pension benefits paid	114,303
Actuarial Study	-
Administrative fees	144
Total deductions	<u>114,447</u>
Increase in net position	(172,581)
Net position beginning	<u>2,306,670</u>
Net position ending	<u><u>\$ 2,134,089</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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***Note 1 - Summary of Significant Accounting Policies***

The basic financial statements of the Delta County Fire Protection District # 3 (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant principles:

***Financial Reporting Entity***

The District is a governmental entity that provides fire protection to the citizens within the Cedaredge and Orchard City areas. The District has a five-member board of directors. For reporting purposes, the district is a governmental stand-alone entity, with no component units. The District was formed in 1955.

***Government-Wide and Fund Financial Statements***

The government-wide financial statement (i.e., the statement of net position and the statement of activities) reports information on all of the non-fiduciary activities of the government. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all the eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. The major source of revenue susceptible to accrual is property tax. All other revenue items are considered to be measurable and available only when cash is received by the district.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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***Note 1 - Summary of Significant Accounting Policies – continued***

***Measurement Focus, Basis of Accounting and Financial Statement Presentation – continued***

***Governmental Funds***

The general fund is the District’s operating fund. It accounts for all financial resources of general government.

***Fiduciary Fund***

Pension Trust Fund accounts for pension benefits for the volunteer fire department, the financial statements for the Pension Trust Fund is reported on an accrual basis of accounting.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first, then unrestricted resources as they are needed.

***Prepaid Expenses***

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. For the District these include payments on insurance policies.

***Capital Assets***

Capital assets, which include land, buildings, vehicles and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000. Such assets are recorded at cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

All depreciable assets of the District are being depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40
Vehicles	5-10
Equipment	5-10

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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*Note 1 - Summary of Significant Accounting Policies – continued*

*Measurement Focus, Basis of Accounting and Financial Statement Presentation – continued*

*Fund Equity*

This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Non-spendable fund balance amounts that are not in spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance-amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions or by enabling legislation;
- Committed fund balance-amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;
- Assigned fund balance-amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance-amounts that are available for any purpose; positive amounts are reported only in the general fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless Board of Directors has provided otherwise in its commitment or assignment actions. The board has assigned \$50,000 to be used for capital replacement in the future.

The District's considers all unreserved fund balances to be reserves for future operations or capital replacement as defined within Article X, Section 20 of the Constitution of the State of Colorado.

Emergency reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado. A portion of the General Fund equity and net position has been reserved/restricted in compliance with this requirement in the amount of \$8,444.

***Budgetary Information***

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements.

The budget includes each fund on its basis of accounting unless otherwise indicated.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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***Note 1 - Summary of Significant Accounting Policies – continued***

***Measurement Focus, Basis of Accounting and Financial Statement Presentation – continued***

***Encumbrances***

Encumbrances accounting, under which purchase orders, contracts, and other commitments for the expenditures of money are recorded in order to reserve that portion of the applicable appropriation, is not employed by the District because it is at present considered not necessary to assure effective budgetary control or facilitate effective cash planning and control.

***Compensated absences***

The District has no liability for compensated absences to its employees. There are no full-time employees at this time.

***Fair Value Measurement***

The District adopted GASB Statement No. 72, Fair Value Measurement and Application, which generally requires state and local governments to measure assets and liabilities at fair value. GASB's goal is to enhance comparability of governmental financial statements by requiring fair value measurement for certain assets and liabilities using a consistent definition and accepted valuation techniques. This standard expands fair value disclosure to provide comprehensive information for financial statement users about the impact of fair value measurements on a government's financial position.

***Note 2 - Deposits and Investments***

***Deposits*** - Colorado state statutes govern the entity's deposits of cash. The Public Deposit Protection Acts for banks and savings and loans require the state regulators to certify eligible depositories for public deposits. The acts require the eligible depositories with public deposits in excess of the federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or local Colorado governments and obligations secured by first lien mortgages on real property located in the State. The pool is to be maintained by another institution or held in trust for all the un-insured public deposits as a group. The market value of the assets in the pool must be at least equal to the un-insured deposits.

At year-end the carrying value of the District's deposits was \$ 1,064,351 and bank balance was \$ 1,064,752 of which \$ 858,033 was covered by federal depository insurance and \$ 206,719 was collateralized under PDPA.

***Investments*** - The District policy is to invest only in notes or bonds secured by mortgage or trust deed insured pursuant to Title II of the "National Housing Act", and obligations of national mortgage associations or similar credit institutions organized under Title III of the "National Housing Act". Also, investments in financing governmental coupons strips known as zero coupons and (ColoTrust) a pool surplus funds for local government entities. The District has authorized those types of investments for maturity over five years.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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**Note 2 - Deposits and Investments – continued**

The District had invested \$ 68,368 in the Colorado Government Liquid Asset Trust (ColoTrust), which is investment vehicle established for local government entities in Colorado to pool surplus funds. ColoTrust operates similarly to money market funds and each share is equal in value to \$1.00. Investments of ColoTrust consist of U. S. Treasury bills, notes and note strips and repurchase agreements collateralized by U.S. Treasury securities. A designated custodial bank provides safekeeping and depository services to ColoTrust in connection with the direct investment and withdrawal functions of ColoTrust.

Substantially all securities owned by ColoTrust are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by ColoTrust. These pools are not required to and are not registered with the secretary. ColoTrust Funds are rated AAA by Standard and Poors, Fitch's and Moody's rating services.

	Mature Less than one Year	Net Asset Value
ColoTrust	\$68,638	\$68,638

The District investments are categorized under Category 1 which is insured or registered or for which the securities are held by the District's agent in the District's name.

***Credit Risk***

***Pension Investments***

Investments

	<u>Fair Market</u>	<u>Credit Rating</u>
Government and Agency Securities		
Federal National Mortgage Strips	\$ 105,557	AAA
Federal Home Loan Mortgage Corp. Strips	207,524	AAA
Tennessee Valley Authority	363,655	No Rating
US Treasury Strips	125,267	AAA
Res Fdg Corp Cpn Strp	179,595	AAA
Federal Farm Credit Bank	55,124	AAA
Total	1,036,722	
 Annuities	 380,515	 No Rating
 Asset and Mortgage-backed securities:		
Federal Home Loan Mortgage Corp.	2,212	No Rating
GNMA Guaranteed	6,660	No Rating
Total	8,872	
Money Market Account-Edward D. Jones	25,204	No Rating
Total Investments	\$ 1,451,313	

***Interest rate risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The District does not have a formal policy limiting investment maturities, other than that established by the state statute of five years, which would help manage its exposure to fair value losses from increasing interest rates.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

**Note 3 - Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

**Note 4 - Capital Assets**

Capital asset activity for the year ended December 31, 2022, is as follows:

	Balance 1/1/2022	Additions	Retirements	Balance 12/31/2022
Government activities				
Capital assets, not being depreciated				
Land	\$ 5,759	\$ -	\$ -	\$ 5,759
Capital assets being depreciated				
Building and improvements	621,181	-	-	621,181
Vehicles	2,437,085	-	-	2,437,085
Equipment	212,270	-	-	212,270
Total capital assets being depreciated	<u>3,270,536</u>	<u>-</u>	<u>-</u>	<u>3,270,536</u>
Less accumulated depreciation for				
Building and improvements	(299,910)	(12,279)	-	(312,189)
Vehicles	(2,054,552)	(78,871)	-	(2,133,423)
Equipment	(185,547)	(9,894)	-	(195,441)
Total accumulated depreciation	<u>(2,540,009)</u>	<u>(101,044)</u>	<u>-</u>	<u>(2,641,053)</u>
Total capital assets being depreciated, net	<u>730,527</u>	<u>(101,044)</u>	<u>-</u>	<u>629,483</u>
Governmental capital assets, net	<u>\$ 736,286</u>	<u>\$ (101,044)</u>	<u>\$ -</u>	<u>\$ 635,242</u>

Depreciation costs for 2022 for the government activities was \$ 101,044.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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*Note 5 - Retirement Plan*

**Defined Benefit Plan**

**Administration**

The plan is administered by a Board of Trustees composed of District members and firefighters selected in accordance with Colorado State Statutes.

**District Contributions**

The District can contribute to the Fund an annual amount, with a tax levy not to exceed one mill on the assessed valuation of the District. The District is currently contributing to the fund a level annual dollar amount of \$98,752.

**State Contributions**

The contribution by the State of Colorado toward fire pension funds has been a fixed dollar amount established by the legislature and allocated pro rata to all fire pension funds in the State who apply for State matching funds, based upon the amounts contributed by the employer up to a maximum of 1/2 mill on the assessed valuation or 90% of District contributions, whichever is less. If the plan currently offers maximum retirement benefits in excess of \$300 per month, the State will match at the level determined above but no greater than the maximum of: (1) the amount necessary to fund a pension of \$300 per month on an actuarially sound basis, and (2) the amount of State contributions received during 2022 (which was \$20,317 for your Fund).

**Retirement Benefits**

The Board may pension any firefighter having 20 years of active service and being above the age of 50 years, such pension not to exceed \$100 per month, unless an actuarial review indicates a higher payment can be supported by the contributions. No volunteer firefighter shall receive a pension for service in a fire department while an active member of that department. On and after January 1, 1978, firefighters shall maintain a minimum training participation of 36 hours each year to qualify for retirement benefits.

The Board may, with the consent of the governing body and sixty-five percent of the active and retired volunteer firefighters, authorize a supplemental monthly pension payment to any volunteer firefighter who has attained age 50 and has more than twenty years of active service. The supplemental pension cannot exceed five percent of the normal benefit level (based on twenty years of service) multiplied by the number of years of service in excess of twenty years, up to a maximum of ten years. The supplemental pension can only be granted if an actuarial review indicates that the additional pension can be supported by the contributions.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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*Note 5 - Retirement Plan – continued*

**Disability Benefits**

***Temporary***

In the event of an injury to a member while in the line of duty as a firefighter, it is the duty of the Board to pay a monthly annuity to the firefighter in an amount that is proper and equitable, the financial condition of the Fund considered, up to the greater of \$225 per month or one-half of the monthly retirement benefit level, for a period of time up to but not to exceed one year.

***Permanent***

Any firefighter who is disabled in the line of duty as to deprive the firefighter of his earning capacity and whose disability shall extend beyond one year, shall be compensated by the Board in a monthly annuity in such an amount as the Board determines proper and necessary, up to the greater of \$450 per month or the monthly retirement benefit level.

**Death Benefits**

***Duty Death***

If a firefighter dies from injuries received while in the line of duty, leaving surviving spouse, the Board shall pay to the surviving spouse a monthly annuity in such an amount as it deems proper and necessary, up to the greater of \$225 per month or one-half of the monthly retirement benefit level, or within limits as are prescribed by municipal ordinance or by rules and regulations of the Board, as long as the surviving spouse remains unmarried.

If there is no surviving spouse but there is a surviving child under 18 years of age the Board shall pay a monthly payment of an annuity in such amount as it deems proper or necessary, up to the greater of \$225 per month or one-half of the monthly retirement benefit level, or within limits as prescribed by municipal ordinance or by rules and regulations of the Board to the guardian of the child for the child, to continue until the child reaches the age of 18 years.

In the event there is no surviving spouse or child but there is a surviving dependent parent, the Board shall pay to the dependent parent a monthly annuity in such an amount as it deems proper and necessary, up to the greater of \$225 per month or one-half of the monthly retirement benefit level, or within limits as are prescribed by municipal ordinance or by rules and regulations of the Board, so long as the dependent parent remains unmarried.

No dissolution of a subsequent marriage shall have the effect of reinstating benefits to the surviving spouse or dependent parent or authorizing the granting of a pension or benefit.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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*Note 5 - Retirement Plan – continued*

***Non-Duty Death***

In the event of the death of an active member not in the line of duty, or any retired, pensioned firefighter, or any other firefighter eligible for retirement under the age of 50 years, who leaves a surviving spouse, the Board may pay an annuity in a sum of money not to exceed 50% of the current pension payment for retired firefighters. The annuity shall remain in effect so long as the surviving spouse remains unmarried. No dissolution of a subsequent marriage shall have the effect of reinstating the pension or benefit.

***Optional Survivor Benefit***

In lieu of the survivor benefits available under State statutes, the Board may, with the consent of the governing body and sixty-five percent of the active and retired volunteer firefighters, provide a survivor benefit upon the death of an active member on duty, or if authorized by the Board, for death occurring while off duty. The survivor benefit is a monthly annuity in an amount up to one hundred percent of the pension the member would have been entitled to receive if the member had retired immediately before the member's death.

The monthly annuity shall be paid to a beneficiary designated by the member or to the legal guardian of the designated beneficiary who is a child under the age of 18 as follows:

- Until the death of the designated beneficiary
- If the beneficiary is a child under age 18, until the earlier of the child's death or attainment of age 18
- If the beneficiary is a full-time student, until age 23
- If the beneficiary is a surviving spouse, until the earlier of the death of the surviving spouse or remarriage

***Funeral Benefit***

In addition, the Board shall pay a lump sum funeral benefit from the Fund in an amount not to exceed two times the monthly benefit level available upon retirement with twenty years of service, but not less than \$100, to be paid to the person who pays the necessary expenses for the deceased member's funeral.

***Severance Benefits***

***Twenty or More Years of Service***

Any firefighter who first became a volunteer prior to June 3, 1977, and who has completed 20 years of service shall, upon application to and with the Board's consent, be relieved from further duty and be entitled to receive a monthly pension beginning upon the attainment of age 50.

Any firefighter who first became a volunteer on or after June 3, 1977 and earns 20 years of service as a volunteer by serving more than one department, will be entitled to a benefit from the fund of each department for which he or she served at least five years equal to 1/20 of the monthly retirement benefit being paid by the department the day he or she left the service of that department for each year of service with the department.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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**Note 5 - Retirement Plan – continued**

**Defined Benefit Plan – continued**

**Less Than Twenty Years of Service**

If the fund is determined to be actuarially sound, the Board of any volunteer firefighters' pension fund may elect to provide vesting of a volunteer's accrued benefit for any volunteer who terminates after ten years of active service. The benefit, payable at age 50, would be equal to the retirement benefit level, prorated based upon the ratio of the number of years of service accrued at termination to 20 years of service.

**Plan membership**

As of January 1, 2021, pension plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving	29
Inactive plan members entitled to but not yet receiving	-
Active plan members	<u>23</u>
Total	52

**Net Pension Liability**

The components of the net pension liability at January 1, 2021, were as follows:

Total pension liability	\$	1,991,379
Plan fiduciary net position		<u>(2,343,293)</u>
District's net pension liability/ (asset)	\$	(351,914)
Plan fiduciary net position as a percentage of the total pension liability		117.7%

**Actuarial assumptions**

The total pension liability was determined by an actuarial valuation as of January 1, 2021, using the actuarial assumptions described in Exhibit 11, applied to all periods included in the measurement:

The long-term expected rate of return on pension plan investments was determined using a building- block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return and by adding expected inflation. Best estimates of rates of return for each major asset class included in the pension plan's target asset allocation as of the valuation date are summarized in the following table (note that the rates shown below include the inflation component):

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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**Note 5 - Retirement Plan – continued**

**Defined Benefit Plan – continued**

Asset Class	Long-Term Expected Rate of Return
Domestic Equity	8.74%
International Equity	7.82%
Fixed Income	3.36%
Cash	2.28%

For the year ended December 31, 2022, the Authority recognized pension expense of \$114,447. At December 31, 2022, the Entity reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resource	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 313,144
Changes in proportion share of net pension liability	36,623	-
Contributions subsequent to the measurement date	221,921	-
Total	\$ 346,729	\$ 313,144

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2023	\$ 276,521
2024	\$ -
2025	\$ -
2026	\$ -
2027	\$ -
Thereafter	\$ -

**Discount rate**

The discount rate used to measure the total pension liability was 4%. The projection of cash flows used to determine the discount rate assumed that the District contributions will continue to follow the current funding policy. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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***Note 5 - Retirement Plan – continued***

**Defined Benefit Plan – continued**

**Sensitivity of the net pension liability to changes in the discount rate.**

The following presents the net pension liability, calculated using the discount rate of 4%.

	Current Discount Rate (4%)
Net Pension Liability/(Asset)	\$(351,414)

***Note 6 - Contingent Liabilities***

***Risk management***

The District is exposed to various risks of loss related to torts; theft of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases general liability and property insurance through commercial insurers. There have been no significant reductions in insurance coverage in the prior year and no settlement exceeding insurance coverage for each of the past three years.

***Note 7 - Tax, Spending and Debt Limitations***

In November 1992, Colorado voters passed an amendment (Amendment One) to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of the state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth in construction valuation. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards and fund reserves (balances).

The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. The amendment also requires that reserves be established for declared emergencies, with 3% of fiscal year spending required in 1994 and thereafter.

On November 7, 1995, the District's electorate authorized the District to increase the mill levy by 1.75 mills to a total of 4.100 mills.

The District's management believes it is in compliance with the provisions of TABOR; however, TABOR is complex and subject to interpretation. Many of its provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

Delta County Fire Protection District # 3  
Notes to the Financial Statements  
December 31, 2022

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***Note 8 - Changes in Long-Term Debt***

Summarize of changes in long-term debt is as follows:

	<u>Balance</u> <u>1/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>12/31/2022</u>	<u>Due Within</u> <u>One Year</u>
Leases payable	\$ 75,184	\$ -	\$ (75,184)	\$ -	\$ -

***Note 9 - Interfund Transactions***

Interfund receivable and payable balances as of December 31, 2022, are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Pension	General	<u>\$ 34,388</u>

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Required Supplemental Information

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Delta County Fire Protection District #3  
General Fund  
Schedule of Revenues, Expenditures and Changes in Fund Balances  
Budget and Actual  
For the Year Ended December 31, 2022

	Budget		Actual	Variance
	Original	Final		Favorable (Unfavorable)
Revenues				
Current property taxes	\$ 244,312	\$ 244,312	244,314	\$ 2
Specific ownership taxes	45,000	45,000	55,089	10,089
Other taxes	-	-	13	13
Total taxes	<u>289,312</u>	<u>289,312</u>	<u>299,416</u>	<u>10,104</u>
Interest and miscellaneous	<u>500</u>	<u>500</u>	<u>14,632</u>	<u>14,132</u>
Total revenues	<u>289,812</u>	<u>289,812</u>	<u>314,048</u>	<u>24,236</u>
Expenditures				
Administration:				
Contract labor	6,000	6,000	7,925	(1,925)
Supplies	1,000	1,000	442	558
Insurance	24,000	24,000	21,312	2,688
Board expenses	1,500	1,500	1,548	(48)
Utilities	16,000	16,000	12,541	3,459
Professional fees	25,000	25,000	5,950	19,050
Treasurer fees	7,000	7,000	6,865	135
Dues and memberships	<u>1,000</u>	<u>1,000</u>	<u>560</u>	<u>440</u>
Total administration	<u>81,500</u>	<u>81,500</u>	<u>57,143</u>	<u>24,357</u>
Public safety				
Stipends	20,000	20,000	13,536	6,464
Training	1,000	1,000	-	1,000
Fuel and oil	5,000	5,000	4,629	371
Wildfire support	10,000	10,000	-	10,000
Maintenance and repairs	<u>39,000</u>	<u>39,000</u>	<u>9,003</u>	<u>29,997</u>
Total public safety	<u>75,000</u>	<u>75,000</u>	<u>27,168</u>	<u>47,832</u>
Capital outlay	<u>33,100</u>	<u>33,100</u>	<u>27,209</u>	<u>5,891</u>
Debt service	<u>101,856</u>	<u>101,856</u>	<u>77,531</u>	<u>24,325</u>
Total expenditures	<u>291,456</u>	<u>291,456</u>	<u>189,051</u>	<u>102,405</u>
Excess revenues over (under) expenditures	(1,644)	(1,644)	124,997	126,641
Beginning fund balance	320,999	320,999	312,586	(8,413)
Ending fund balance	<u>\$ 319,355</u>	<u>\$ 319,355</u>	<u>\$ 437,583</u>	<u>\$ 118,228</u>

Delta County Fire Protection District # 3  
 Required Supplemental Information  
 Schedule of Changes in Net Pension Liability  
 For the Year Ended December 31, 2022

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	<u>Current Plan</u>	<u>State Match</u>
1. Normal Retirement Benefit	\$ 325.00	\$ 300.00
2. Normal Cost	28,682	25,671
3. Present Value of Future Benefits	2,161,960	1,931,500
4. Actuarial Accrued Liability	1,991,379	1,782,267
5. Unfunded Accrued Liability / (Surplus)	(351,914)	(561,026)
6. Total Annual Calculated Contribution (not less than zero)	8,086	0
7. Assumed Contribution	88,422	88,422
8. Funding Period Based on Assumed Contribution	0 years	0 years
9. Funded Ratio	117.7%	131.5%

Delta County Fire Protection District # 3  
Required Information  
Schedule of District Contributions  
For the Year Ended December 31, 2021

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<u>Year</u>	<u>Contribution</u>
2022	\$98,752
2021	\$82,535
2020	\$81,937
2019	\$68,005
2018	\$67,401
2017	\$69,556
2016	\$70,949
2015	\$70,806
2014	\$71,596
2013	\$83,728
2012	\$80,829
2011	\$76,739
2010	\$71,553

Delta County Fire Protection District #3  
Pension Fund  
Schedule of Revenues and Expenditures  
Budget and Actual  
For the Year Ended December 31, 2022

	Budget		Actual	Variance
	Original	Final		Favorable (Unfavorable)
Revenues				
Current property taxes	\$ 98,752	\$ 98,752	\$ 98,752	\$ -
Interest and Miscellaneous	-	-	20,554	20,554
State matching funds	20,317	20,317	20,317	-
Total revenues	<u>119,069</u>	<u>119,069</u>	<u>139,623</u>	<u>20,554</u>
Expenditures				
Pension benefits	117,378	117,378	114,303	3,075
Miscellaneous	2,000	2,000	144	1,856
Total expenditures	<u>119,378</u>	<u>119,378</u>	<u>114,447</u>	<u>4,931</u>
Excess revenues over (under) expenditures	(309)	(309)	25,176	25,485
Beginning fund balance	1,908,368	1,908,368	2,306,670	398,302
Gain on Investments	-	-	(197,757)	(197,757)
Ending fund balance	<u>\$ 1,908,059</u>	<u>\$ 1,908,059</u>	<u>\$ 2,134,089</u>	<u>\$ 226,030</u>